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C O N F I D E N T I A L SECTION 01 OF 02 BRUSSELS 003813

SIPDIS

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TAGS: [EAID](#) [PREL](#) [SU](#) [UNSC](#) [USEU](#) [BRUSSELS](#)

SUBJECT: SUDAN: EU SUPPORTS KEY ELEMENTS OF UNSC RESOLUTION

REF: SECSTATE 193217

Classified By: POL M/C KYLE SCOTT. REASON: 1.4(b)(d)

1. (C) Summary. EU agrees on all main elements of UNSC draft. EU not ready to declare situation genocide, but agree it is "ethnic cleansing." Africa experts believe Pronk Plan is fatally flawed, but believe it is important for international community to stand together. They also worry that it might take the AU as long as four months or more to expand their current operation. EU ready to provide support for a police unit, and asked for details on US plans to deploy observers. Action request: para 7. End Summary.

GAERC Draft Conclusions Track Closely with UNSC

2. (C) Council officials shared with us the draft conclusions on Sudan being prepared for the EU FMs meeting September 13-14. Although minor adjustments may still be made, we were told the main elements are already agreed. They dovetail with the main elements of our draft UNSC resolution, including:

- a call for a moratorium on all military air operations;
- a statement of dissatisfaction with Sudanese implementation of its commitments to disarm militia groups;
- concerns about "continuing reports about massive human rights violations, including systematic rape of women;
- support for creation of an international commission of inquiry;
- willingness to further support an expansion of the AU observer mission; and
- a warning of possible sanctions against the GoS if no tangible progress is made.

No Genocide, Wary of Pronk Plan

3. (C) EU Africa experts are not ready to declare that the situation amounts to genocide, believing the UN is the appropriate body to make that determination. In any case, they are convinced that ethnic cleansing is underway. The dividing line, as they see it, is linguistic: IDP camps are populated almost entirely by those who do not speak Arabic as their mother tongue.

4. (C) The Council's main Sudan-watcher, Christian Manahl, told us he believes the Pronk plan is fatally flawed, because the safe areas were negotiated unilaterally with the GoS, without buy-in from the rebels. That has allowed the GoS to argue that military operations were all aimed at expanding the safe zones, and helped stall the Abuja talks as rebel groups refuse to discuss safe zones they were never party to creating in the first place.

5. (C) Manahl also worried that the AU lacked the capacity to field a strengthened mission any time in the near future. He predicted that even if the UN's proposals are adopted, political haggling and logistical bottlenecks within the AU would prevent them from deploying a significantly larger mission until early next year at the earliest. Manahl preferred that the AU take its time to prepare for a "proper" PKO rather than rush toward a disaster.

EU Police Mission

6. (C) EU remains ready to field a police support mission, but Manahl told us this idea is currently stalled. Much would depend on the GoS response to the UN's proposals. The GoS invited participation in a police monitoring mission, the EU is ready to support with 25-150 people, depending on needs.

Where Are the American Observers?

7. (C) Manahl noted that the Addis Ababa agreement had authorized a maximum of 18 foreign observers. The EU understood the US intended to supply half, with the EU supplying the rest. The EU has currently has fielded 10 observers, but understands the US has only provided two or three thus far. Manahl asked for additional information on US planning, noting that the EU would be ready to supply more observers to make up the 18-person limit if the US did not intend to supply more observers. ACTION REQUEST: Please

advise.

SCHNABEL